

## Message Text

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PAGE 01 BONN 05748 182234 Z

40

ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 GAC-01 TRSE-00 MBFR-03 SAJ-01 IO-12 ACDA-19

RSR-01 OIC-04 AEC-11 /154 W  
----- 106123

R 181825 Z APR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4592

INFO AMEMBASSY ANAKRA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY MOSCOW

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 5748

VIENNA FOR MBFR DEL; HELSINKI FOR MPT DEL

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE

REF BONN 5098

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SUMMARY: DURING APRIL 18 MEETING WITH EMBOFF, VON GROLL RECALLED EARLIER CONVERSATION REPORTED REFTEL, IN WHICH HE INDICATED ( PARAS 2 AND 4) THAT CSCE PRINCIPLES SHOULD BE LIMITED TO BASKET- I DECLARATION AND PERHAPS ALSO TO OVERAL " SUPER CHAPEAU", AS OPPOSED TO SOVIET DEMAND FOR INTRODUCTORY MFN/ NON- DISCRIMINATION PRINCIPLES IN BASKET- II AND INTRODUCTORY REFERENCES TO SOVEREIGNTY, AND INTERNAL LAWS AND CUSTOMS IN BASKET- IIIM GROLL PROVIDED SOME NEW GERMAN THINKING ON THESE MATTERS.

1. IN EFFORT TO BREAK DEADLOCK AT MPT- IV, GROLL SAID GERMANS NOW THINKING OF INSERTING CROSS REFERECNES TO CATALOG ( DECLARATION) OF PRINCIPLES AT END RPT END OF BASKET- II AND III MANDATES; ( REFERENCE WOULD BE AT END RATHER THAN START OF MANDATE TO SHOW THESE REFERENCES ARE NOT INTENDED AS CONSTRUCTIVE GUIDELINES FOR PARTICULAR MANDATES THAT FOLLOW). GROLLSAID CROSS REFERENCE FOR BASKET- II COULD BE FORMULATED " IN PSIRIT OFMUTUAL ADVANTAGE AND RECIPROCITY".

2. IF REFERENCE TO EXISTING LAWS, REGULATIONS AND/ OR CUSTOMS ALSO REALLY NECESSARY, GROLL SAID THIS SHOULD BE PART OF BASKET- I CATALOG ( DECLARATION) OR IN SUPER CHAPEAU RATHER THAN IN BASKET- III MANDATE, AND SHOULD BE IN DYNAMIC RATHER THAN STATIC ( ANTI- CHANGE) SENSE. GROLL SAID FORMULATION COULD SUGGEST THAT PARTICIPANTS WOULD REVIEW THEIR INTERNAL LAWS TO SEE IF THEY CORRESPOND WITH NEW PROPOSALS. HE DISTINGUISHED THIS TACK FROMSOVIET APPROACH TO EFFECT THAT IMPROVEMENTS IN HUMAN CONTACTS SHOULD NOT CONTRAVENE EXISTING LAWS OR CUSTOMS.

3. NOTING EC-9 AND NATO AGREEMENT TO PUSH SOVIETS HARD AT MPT- IV ON HUMAN CONTACT ISSUES, GROLL SAID HE EXPECTED UPCOMING SOVIET CP CENTRAL COMMITTEE MEETING ON FOREIGN POLICY MATTERS, SCHEDULED FOR EVE OF MPT- IV, WOULD HAVE TO FACE BROAD QUESTIONS OF PRICE TO BE PAID BY MOSCOW FOR CSCE. HILLENBRAND

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL



## Message Attributes

**Automatic Decaptioning:** X  
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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Disposition History:** n/a  
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**Page Count:** 2  
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**Reference:** 73 BONN 5098  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 06 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <06-Aug-2001 by shawdg>; APPROVED <06-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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STATE INFO ANKARA  
BRUSSELS  
COPENHAGEN  
MULTIPLE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

